### **CLOSEOUT REPORT**

Submitted by the AASHTO TIG Lead States Team for the following technology:

## **Cable Median Barrier**

Lead States Team Members and Agencies:

Kevin Lacy, Chair, North Carolina DOT Shawn Troy, North Carolina DOT Dean Focke, Ohio DOT Richard Albin, Washington DOT Rory Meza, Texas DOT Frank Julian, Federal Highway Administration

Date: January 21, 2009





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## Introduction

The Cable Median Barrier (CMB) Lead State Team (LST) held our kick-off meeting on July 29, 2005. A work plan and budget (Appendix A) were prepared and submitted to the AASHTO office in September. The LST received approval of the proposed work plan on October 12, 2005.

Primary LST efforts since that time have included developing Cable Median Barrier Best Practice Guidelines (CMBBPG), placing this information on the internet, contacting other states to include their information on this web site, and presenting CMB information at numerous conferences and meetings across the country. These activities were designed to provide helpful information to all state's who had not yet embraced the CMB technology on their freeways to prevent across-median crashes.

The CMBBPG is a one-stop-shop where states can access information about the experiences of all lead states using Cable Median Barrier. The available information is divided into the five information modules listed below.

- Background and Problem Identification
- Roadway Design Issues
- Maintenance Issues
- Benefits and Evaluation
- System Threats

The CMBBPG is now available to everyone on the AASHTO TIG web site.

## **Marketing Activities**

Marketing activities, as identified in the LST work plan, included providing information through brochures, video, web-based documents, and LST member presentations at conferences and meetings. All of these vehicles were utilized except video. As the project progressed, the LST re-evaluated

producing videos and determined that due to the changing nature of CMB technology, videos would be outdated soon after production. Even today, CMB technology, performance, and application are changing. The LST decided the best way to publish up-to-date information would be on a web page created for this purpose.

| Date<br>(in chronological<br>order) | Conference or<br>Meeting Name,<br>Location                                 | Presenter<br>Name,<br>Organization         | Presentation Title  | Written<br>paper?<br>(Y/N) |
|-------------------------------------|--|--|---|----------------------------|
| October 2005                        | Ohio Transportation<br>Engineers<br>Conference                             | Tom Arnold<br>ODOT                         | Results of a Three<br>Year In-Service<br>Performance<br>Evaluation                  | Ν                          |
| July 23, 2006                       | TRB AFB20<br>Workshop  | Dean Focke<br>ODOT                         | Ohio's Median<br>Design Practices   | Ν                          |
| May 16, 2006                        | Missouri Traffic and Safety Conference                                     | Brian Murphy,<br>NCDOT                     | Median Barriers in<br>NC – Long Term<br>Evaluation                                  | Ν                          |
| January 23,<br>2007                 | TRB AFB20<br>Workshop  | Dean Focke,<br>ODOT                        | One State's<br>Experience with<br>Median Barrier<br>Emergency<br>Crossover Points   | Ν                          |
| June 10 - 14,<br>2007               | AASHTO<br>Subcommittee on<br>Design  | Dick Albin,<br>WSDOT                       | Cable Median<br>Barrier TIG   | Ν                          |
| July 10, 2007                       | TRB AFB20<br>Workshop  | Dean Focke<br>ODOT                         | See NC above  | N                          |
| June 20, 2007                       | Low Cost Pooled<br>Fund TAC Meeting  | Shawn Troy,<br>NCDOT                       | Low Cost<br>Evaluations   | Ν                          |
| July 9, 2007                        | TRB Committee<br>AFB20 – Workshop<br>on Cable Barrier<br>Systems           | Shawn Troy,<br>NC DOT, Dean<br>Focke, ODOT | Median Barriers in<br>NC, One State's<br>Experience with<br>Cable Median<br>Barrier | Ν                          |
| July 18, 2007                       | WASHTO-X Video<br>Conference – Cable<br>Median Barrier<br>Systems          | Shawn Troy,<br>NC DOT, Dean<br>Focke, ODOT | Median Barriers in<br>NC, Median<br>Barriers in Ohio                                | Ν                          |
| October 31,<br>2007                 | Tennessee DOT –<br>Traffic Safety and<br>Incident Management<br>Conference | Shawn Troy,<br>NC DOT                      | Median Barriers in<br>NC  | Ν                          |

#### Presentations at Conferences and Meetings

#### **Publications**

| Date Produced | Publication | Total Number | Recipients and Distribution  |
|---------------|-------------|--------------|--|
|               | Type        | Produced     | Method   |
| November 2007 | Brochure    | 500          | AASHTO subcommittees, TRB<br>research committees, and<br>state employees. Distributions<br>made at conferences and<br>meetings |

A copy of the brochure has been included in Appendix B.

### Computer-Based Information

| Date Produced  | Туре     | Number of Visitors | Known Use /<br>Comments |
|----------------|----------|--------------------|-------------------------|
| September 2005 | Web Site | Unknown            | -                       |

The original location for the CMBBPG was the North Carolina DOT web site. The information was later moved to the AASHTO TIG web site and may be viewed at <u>http://tig.transportation.org/?siteid=57&pageid=2197</u>. The home page is seen below.



This web page explains the need for and benefits of using CMB, gives case studies and state experiences, and provides design and specification information used by lead states. It is designed to give guidance thru every stage of the process of implementing CMB. It was also built to serve as a repository for information from other states, including those first using CMB. The text of the home page of the web site follows:

As traffic volumes and congestion rise, the demand for effective median safety features grows higher.

Cable median barriers (CMB) are life saving, adaptable traffic devices ideally suited for use in existing medians to prevent cross-over crashes, and are one of the most effective safety measures state transportation departments can deploy to protect motorists on today's congested highways. Across the country, agencies that have installed these barriers report a significant decrease in fatalities and in the severity of cross median crashes.

Cable median barriers work as a retrofit on existing, wide, relatively flat median areas and are also effective on sloped terrain. They generally cost less to install than other barrier systems, and repair and maintenance costs are easily offset by their life-saving and injuryreducing benefits.

Where to begin? **Background and Problem Identification** is an insight on how our Lead States Team began their CMB programs. Build your case using their experience as well as information from the Federal Highway Administration and other states that use cable median barriers.

**Quick Links** (located on the right hand side of the page) will take you to our Lead States Team, allow you to review general cable presentations, in-service and product evaluations as well as standard specifications and drawings.

TIG's "best practice" guidelines include roadway design and maintenance issues as well as CMB evaluations, benefits and system threats. Click on a **Key Topics** links (below) to guide you through issues and answers as you plan your CMB program.

You can contact a <u>CMB Focus Technology Experts</u> for expertise and advice from DOT representatives who can help you evaluate the use of cable median barrier in your State.

**Policies, Specs & Drawings** offers State standards, plans and guardrail drawings.

Look to the **CMB Library** for <u>crash and repair photos</u>, videos, print articles and other materials concerning CMB. Just select a link below and browse.

If your agency is interested in add material to this website, visit <u>Add Your Agency's Information</u>. This allows the site to grow with the technology, and it offers transportation agencies a greater range of information available on Cable Median Barrier.

#### What is Cable Median Barrier – or "CMB"?

• Background and Problem Identification

#### **Key Topics**

- Barrier Design
- Roadway Design Issues
- Maintenance Issues
- Benefits and Evaluations
- System Threats

#### CMB Focus Technology Experts

• Lead State Team Contact Information

#### Policies, Specs & Drawings

- <u>State Agencies</u>
- AASHTO (Coming Soon)

#### **Case Studies (Coming Soon)**

- Ohio
- North Carolina
- Texas
- Washington

#### CMB Library

- Photos
- <u>General Cable Presentations</u>
- In-Service & Product Evaluation
- Brochure (Nov 2007)
- Videos (Coming Soon...)
- Articles (Coming Soon...)
- Other Materials (Coming Soon...)

## **Performance Measurement**

The CMB LST was formed prior to the development of LST guidelines for performance measurement. Therefore, a plan for measuring performance was not included in the approved work plan and performance measurement activities were not formally pursued. However, an NCHRP 20-7 task did conduct a survey of state DOTs in 2006, thereby providing a good snapshot of the degree to which CMB was being used. The survey showed that already in 2006 many states were not only aware of CMB but had by that time placed at least experimental sections. Of the 29 states responding to the survey, 27 reported having current installations of CMB.

Anecdotal implementation information listed below is a sampling of the beneficial results obtained from increased use of CMB.

- In 2006 it was reported in an FHWA Priority, Market-Ready Technologies and Innovations bulletin that annual cross-median fatal crashes in the State of Washington declined from 3.00 to 0.33 per 100-million miles of vehicle travel and that overall benefits of CMB were estimated at \$420,000 per mile annually.
- In 2007 another study of CMB use in the State of Washington reported that crossover median collisions decreased 74 percent after CMB installation. It was further estimated that 64 fatalities would be prevented over the next 10 years where CMB is installed in the state.
- In 2007 it was reported in a Missouri DOT Research Pays Off publication that by the end of 2008 they expected to have installed nearly 500 miles of CMB. Where CMB had already been installed on IH 70, annual cross-median fatalities had reduced from 24 in 2002 to 2 in 2006.
- In 2008 it was reported in a Texas Project Summary Report that during the first year of CMB placement in Texas that a reduction of 18 fatalities and 26 incapacitating injuries resulted at installation locations.

### Lessons Learned General Comments from LST Members

Cable Median Barrier knowledge and usage has grown greatly since this effort was begun in the summer of 2005. In fact, between the various topic areas that need answers within this technology and the abundance of research that has and is currently being done for this technology, one LST member notes that the TIG CMB effort seemed to always have been behind the curve of the state of the practice. The ever-changing nature of this technology may have made CMB a less suitable and more difficult technology for the TIG marketing process.

This team member also believes that a better documented process of TIG expectations should be given to Lead States Teams prior to their kick-off meetings. For this project it may have also been helpful if the team had not been coordinating with three different AASHTO TIG Liaisons over the course of the project. In looking back it seemed to this member as though the initial TIG Liaison provided insufficient incite and perspective in the early going about what was expected of the Lead States Team. The second TIG Liaison had to start from scratch and get up to speed with the overall TIG process prior to being able to assist our Lead States Team. Just when the second TIG Liaison was getting up to speed, a third TIG Liaison was hired. It seems we had to start from scratch again, with no offense meant to the current liaison.

The work plan that was approved resulted in the LST building a web page that could potentially serve as a central data warehouse for Cable Median Barrier information both now and in future years. The Lead States Team data is currently on this web page, but all information may not still be current. It appears that no other States have added information about their CMB experiences to the website. Since it appears no other States chose to add their information, we may consider this aspect of the project a failure. A remaining question is how can a LST get states to provide their information and data about a new technology? This is a question that needs to be figured out as other LSTs will run into this issue also. Again, this web page, this CMB technology, and the direction the team chose to go were probably of larger scope than TIG LSTs typically handle. One thing this project has been successful at is reducing the number of phone calls we receive concerning Cable Median Barrier use. And when we do get calls, the person calling has looked at the web page and has specific questions concerning the information and data that were seen there. However, the original vision of the LST that all states would place information about their CMB experiences on the web page would have been a better outcome.

Another LST member also notes that the initial direction of this effort was lacking and that the result was that little happened for a significant time. However, that when the current TIG Liaison came on, that he provided needed direction and focus. The web site product is good but needs to be maintained as knowledge increases.

It is also thought that an interim meeting might have been helpful. In addition, more CMB technology exposure could be gained if some additional presentations would be given around the country at different AASHTO and TRB events.

A third LST member, in addition to agreeing with earlier comments, states that their state's involvement in this TIG lead states team stemmed from two

factors, (1) we were desperately inexperienced in the modern use of cable products at a time when political pressure was growing to react to the seemingly exploding rates of cross-median accidents, and (2) our realization that in spite of (1) we were further ahead of the learning curve than most other states in this knowledge.

As the 1990's came to a close, most states reported a permanent spike in cross-median accidents, and our state was no exception. Our road design standards and our accident investigators could not explain the sudden jumps in crash rates. While efforts were underway to research our way to a solution, as is usually standard practice in highway engineering, negative media reports had the traveling public clamoring for immediate action. While the roadside safety community waited for what proved to be inconclusive research, our state turned to other states to assist us in addressing this problem. And as noted above by another state's member, states that had taken the lead in using CMB were inundated by phone calls from other states. I will say that without North Carolina's assistance, our own state's efforts would have been delayed even further.

So our purpose for joining the TIG was two-fold, first, to learn from the leaders and, second, to help teach others. The learning was beneficial to us in that it gave us knowledgeable contacts, allowing us to be reasonably sure that our CMB use was not going in a wrong direction. The teaching side was beneficial to us also, because we were not only able to educate the transportation agencies that contacted us about our successes, but we and they also learned from missteps seen along the way. We believe this learning and outreach between the states positively facilitated the implementation of CMB as median protection throughout the country. Thus, we believe the TIG CMB lead states team effort can be considered a success.

Our concern with the operation of the TIG process was its long developmental time frame. Much of the knowledge the team members gathered in the initial phases of lead states team activities seemed to be time-sensitive and by the time this information was distributed, much of the knowledge was either already known to the states or perhaps was outdated too. I would think this aspect could be improved so that future TIG lead states teams do not have this occur.

## **Transition Plan**

The LST believes it necessary for the CMB use initiative to continue. During the project the LST found that the team was not only implementing technology, but it was also discovering new technology and finding that more research was still needed to determine the best performance of CMB. This research takes various forms. Several states have experimented with CMB and have experiences yet to be shared with others. While the CMB lead states team has limited resources, and its efforts therefore must be concluded, the work of researching CMB must continue. The research results to be obtained in the future would be most valuable if compiled into a common location or "clearinghouse".

Therefore, the CMB lead states team is proposing the following steps to conclude this project and yet promote the continuation of CMB learning and research.

- 1. Update the CMBBPG web-site to remove "(Coming Soon)" where this note is no longer applicable.
- 2. Maintain the CMBBPG web-site. Adapt it to become a state clearinghouse as needed and demanded by the states. This will require a champion agency and person as well as a long-term home for the website. The proposed web site home is the AASHTO web site, and proposed champions are the applicable AASHTO committee liaisons working jointly with the FHWA expert on this technology.
- 3. Launch an effort to gather input from more states about their experiences in applying and observing performance of CMB. A webinar for this purpose is suggested to outreach to applicable state DOTs and specifically to AASHTO committee representatives to SCOD, SCOTE, SCOHTS, SCOM, and others.

### Technology Transfer

| Contact      | Office Name,<br>Location | Phone        | Email                     |
|--------------|--------------------------|--------------|---------------------------|
| Frank Julian | FHWA Resource<br>Center  | 404.562.3689 | frank.julian@fhwa.dot.gov |

#### Primary and On-going Implementation Responsibility

| Contact                         | Committee Name,<br>Organization | Responsibility Discussed and Response                      |
|---------------------------------|---------------------------------|--|
| Kirk Steudle,<br>Michigan DOT   | SCOHTS                          | Maintain the CMB website with up-to-date info from states. |
| Carolann Wicks,<br>Delaware DOT | SCOD                            | Maintain the CMB website with up-to-date info from states. |
| Delbert McOmie,<br>Wyoming DOT  | SCOTE                           | Maintain the CMB website with up-to-date info from states. |
| Carlos Braceras,<br>Utah DOT    | SCOM                            | Maintain the CMB website with up-to-date info from states. |

#### **Comments**

From North Carolina's perspective the web page was a good idea and has some great information on it supplied by the lead states. However, it still lacks the addition of information from other states that also have experience with CMB. That information as well as links to CMB research information developed over the last several years need to be made available to others. For the project to be truly successful this additional information must be added to the web page. The web page most likely will need to be updated frequently, perhaps once each quarter, since CMB technology continues to evolve and advance. Possibly this effort needs to be taken over by an organization or group that can influence states more effectively to input data as new information emerges. This would apply to the research community as well.

## **Final Expenditure Summary**

| Date of Expense   | Service Type     | Claimant | Estimated Claim Amount |
|-------------------|------------------|----------|------------------------|
|                   |                  |          |                        |
|                   |                  |          |                        |
| TOTAL ESTIMATED F | REMAINING EXPENS | E CLAIMS | \$ 0.00                |

#### **Remaining Expense Claims**

#### **Total Expenses**

(Provide an estimate of the final total of expenses (to AASHTO TIG) which were incurred in executing the entire marketing plan.)

Attached in an appendix are copies of all expense claims which have been submitted to date by the lead states team.

# Appendix A: CMB LST Work Plan

#### **AASHTO TIG – Cable Median Barrier – Best Practice Guidelines**

#### Work Plan

### **Goals and Objectives**

Champion the development of Cable Median Barrier Best Practice Guidelines (CMBBPG) for all State's who have not yet embraced the Cable Median Barrier technology on their freeways to prevent Across Median Crashes. The CMBBPG would be a one-stop-shop where State's could access all Lead State Cable Median Barrier experiences through the following five (5) Information Modules: Background and Problem Identification, Roadway Design Issues, Maintenance Issues, Benefits and Evaluation, and System Threats. This format will enable a State to reference any one of the five (5) Information Modules within the CMBBPG during any stage of the Cable Median Barrier decision and installation process as well as providing additional guidance on questions and concerns that arise regarding the Cable Median Barrier Safety Countermeasure.

## **Proposed Work Plan**

• Meetings to Discuss Production of Materials for CMBBPG -

| Assume 2 meetings for travel and lodging:  |           |
|--|-----------|
| 8 out of state participants @ \$1,500 each | \$ 24,000 |
| 6 in state participants @ \$200 each       | \$ 2,400  |

• Production of Marketing and Technical Materials for CMBBPG -

Brochures\* - 500 color – Brochure will discuss a basic overview of the TIG-Cable Median Barrier Initiative and the Production of Videos and Information Modules for CMBBPG.

| Development                     | \$<br>1,000 |
|---------------------------------|-------------|
| Printing (\$2.00 ea. estimated) | \$<br>1,000 |

Video\* for Media/Public (in DVD or .mpeg format) – Video will be approximately 15-20 minutes in length and target a Non-Technical audience with a basic overview of the TIG-Cable Median Barrier Initiative and the Information Modules for CMBBPG.

| Develop script | \$ | 3,000 |
|----------------|----|-------|
|----------------|----|-------|

| Edit footage              | \$<br>3,000 |
|---------------------------|-------------|
| Narrator and sound studio | \$<br>3,000 |
| Distribution              | \$<br>1,000 |

Video\* for States (in DVD or .mpeg format) – Video will be approximately 15-20 minutes in length and target a Technical audience with a basic overview of the TIG-Cable Median Barrier Initiative and the Information Modules for CMBBPG.

| Develop script            | \$<br>3,000 |
|---------------------------|-------------|
| Edit footage              | \$<br>3,000 |
| Narrator and sound studio | \$<br>3,000 |
| Distribution              | \$<br>1,000 |

Information Modules\* to address the five (5) Emphasis Areas established by the TIG-Cable Median Barrier Initiative Workgroup. These Modules will consist of a Presentation of Lead State Cable Median Barrier Technical Issues and Experiences for each Emphasis Area as well as any supporting documentation that is discussed within each Module. The supporting documents may consist of photos, statistics, design standards, etc.

| Background and Problem Identification | \$<br>5,000 |
|---------------------------------------|-------------|
| Roadway Design Issues                 | \$<br>5,000 |
| Maintenance Issues                    | \$<br>5,000 |
| Benefits and Evaluation               | \$<br>5,000 |
| System Threats                        | \$<br>5,000 |

\* Note: The goal is to have all information above produced in electronic formatting (.mpeg, .ppt, .pdf, .dgn, .xls, .doc, .jpg, .tiff, etc) to be burned on a Compact Disc (CD) for mass distribution.

• Presentations at National Conventions by Workgroup Members -

Assume 8 conferences for travel and lodging: 2 participants per conference @ \$1,500 each \$24,000

Total Proposed Budget\$ 97,400

# Appendix B: Marketing Media





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Cable median barriers (CMB) are a life saving, adaptable traffic device ideally suited for use in existing, reconstructed, or new medians to prevent cross-over crashes.

#### Why CMB? Why Now?

Cable median barriers are one of the most effective safety measures State transportation departments can deploy to protect motorists on today's congested highways. Across the country, agencies that have installed these barriers report a significant decrease in fatalities and in the severity of cross median crashes. Tests verify these results. When struck, a cable median barrier is more "forgiving" to the motorist. It deflects impact

laterally and reduces the force transmitted to vehicle occupants.

Cable median barriers work as a retrofit on existing, reconstructed, or new medians that are wide and relatively flat. They are also effective on sloped terrain. They generally cost less to install than other barrier systems. Repair and maintenance costs are easily offset by their life saving and injury-reducing benefits.



Fatal Crashes from Crose Median Collisions

|     | Before CMB | After CMB |
|-----|------------|-----------|
| NC  | 4          | 2         |
| WA  | 4.4        | 0.4       |
| OHP | 0          | 0         |
| TX! | 47         | 1         |

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On your bailsy invitative instantiation must be provided. Togic effective distinctively be desired and the density efforts where the final statements are not achieved. TIG's Lead States Team on the project includes DOT representatives who can help you evaluate the use of cable median barrier in your State.

#### How do Hearn more?

AASHTO's Technology Implementation Group – or TIG – is leading the effort to promote appropriate use of cable median barriers.

TIG's Lead States Team on the project includes DOT representatives who can help you evaluate the use of cable median barrier in your State. The team's goal is to develop "best practice" guidelines that include readway design and maintenance issues as well as CMB evaluations, benefits and challenges. Contact team members for insight, expertise, and advice.

You can also visit www.aashtotig.org to explore cable median barrier research, analysis, program design, installation, and vendors.

#### Barrier Costs\*

Cable Median Barrier \$130,000-\$300,000 per mile

W-Beam Guardrall \$250,000-\$600,000 per mile

Precast Concrete Barrier \$300,000-\$2,700,000 per mile

\* Based on Washington State DOT barrier installation costs, including preliminary and construction engineering, storm chainage, environmental mélgation, ercalon costrol, traffic control and sales tax. Upper end of range reflects costs for extremive grading.



#### CMB systems are available from several vendors, including:



Tension Darrier



Gibrabar Cable Garrier



Systems (CASS)



High Tension





#### About TIG

Dedicated to sharing high-payoff, marketready technologies among transportation agencies across the United States, TIG. promotes technological advancements in transportation, sponsors technology transfer efforts and encourages Implementation of those advancements.

For more information visit www.aaehtotig.org

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## Appendix C: Submitted Expense Claims

(Copies of all submitted expense claims.)